

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS ANNUAL ACTUARIAL VALUATION OCTOBER 1, 2010

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January 26, 2011

The Pension Board Firemen's Retirement System of St. Louis 1601 South Broadway St. Louis, Missouri 63104

Dear Board Members:

We are pleased to present the report of the actuarial valuation of the Firemen's Retirement System of St. Louis as of October 1, 2010. An actuarial valuation of the system is performed annually as required by the Missouri State statutes. The valuation has been done to measure the funding status of the System and determine the contribution for the following year. It includes disclosure information required under GASB Statement No. 25. The assumptions and methods used were reviewed by the actuary and meet the parameters set for the disclosure presented in the financial section by Government Accounting Standards Board (GASB) Statement No. 25.

This valuation is based upon:

- a) Data Relative to the Members of the System—Data for active members and persons receiving benefits was provided by the System's staff. We have tested this data for reasonableness.
- **b) Asset Values**—The System's asset values were provided by the System's auditor. An actuarial value of assets was used to develop actuarial results for GASB Statement No. 25.
- c) Actuarial Method—The actuarial cost method utilized by the System as required by Missouri State statutes is the Frozen Entry Age Actuarial Cost Method. The objective of this method is to recognize the cost of the System on an aggregate basis as a level percentage of compensation. Any frozen unfunded actuarial accrued liability resulting from changes in plan provisions assumptions, or methods is separately amortized. All actuarial gains and losses under this method are reflected in future normal cost.
- **d**) Actuarial Assumptions—The actuarial assumptions were changed since the last valuation to recognize City Ordinances 68745 and 68746 which eliminates the accrual of sick leave after September 26, 2010, for purposes of calculating retirement benefits. The assumptions are set forth in the following pages.
- e) **Plan Provisions** The valuation is based on plan provisions in effect as of October 1, 2010, including City Ordinances 68745 and 68746 adopted in plan year end September 30, 2010.

The funding objective is to provide employer and employee contributions sufficient to provide the benefits of the System when due. The employer contributes the normal contribution rate (normal cost under Frozen Entry Age Actuarial Cost Method) plus the accrued liability rate (amortization of the frozen unfunded actuarial liability).

The valuation results set forth in this report are based on the data and actuarial techniques described above, and upon the provisions of the Fund as of the valuation date. Based on these items, we certify these results to be true and correct.

The undersigned are members of the American Academy of Actuaries (M.A.A.A.), as indicated and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

Respectfully yours,

alex Rivera

Alex Rivera, F.S.A., E.A., M.A.A.A. Senior Consultant

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Lance Weiss, EA., M.A.A.A. Senior Consultant

#### **Purposes of the Actuarial Valuation**

At your request we have performed the actuarial valuation of the Firemen's Retirement System of St. Louis as of October 1, 2010.

The purposes of an actuarial valuation are as follows:

- To determine the funding status of the System as of the valuation date;
- To determine the current contribution level of the System required to fund the current benefit provisions; and
- To provide accounting information and other data required by the System.

### **Report Highlights**

The table below compares the key actuarial results from the October 1, 2010, valuation to the prior year's results. The key difference between this year's valuation results and the prior year's valuation results is the increase in the City contribution from \$17.85 million for plan year ending September 30, 2010, to \$23.07 million for plan year ending September 30, 2011. The contribution for plan year ending September 30, 2011, was higher than the expected contribution amount of \$17.54 million. During the year, the actuarial value of assets decreased from \$449.7 million to \$407.0 million as a result of the recognition of deferred investment losses from 2008 and 2009. This caused an increase in the contribution. The investment losses were partially offset by favorable demographic experience including salary increases that were lower than expected. Employer contributions for the plan year ending September 30, 2010, of \$17.85 million were equal to the contribution amount anticipated by the actuarial valuation. This contribution includes a receivable amount of \$1.79 million.

Summary of Results	2010	2009
Total Contribution	\$ 23,071,773	\$ 17,854,546
Present Value of Benefits	620,880,057	630,900,678
Actuarial Value of Assets	407,027,843	449,655,366
Market Value of Assets <sup>a</sup>	392,892,036	376,671,131

<sup>a</sup> Excluding Future Benefit Fund

A reconciliation of the increase in City contributions is shown below (in millions).

Expected 2011 City contribution	\$ 17.54
Increase due to investment loss	7.82
Decrease due to assumption and plan changes	(0.78)
Decrease due to other demographic gains	 (1.51)
Actual 2011 City contribution	\$ 23.07

#### **Asset Information**

The market value of the assets of the fund, which are available for benefits, has increased from \$376.7 million at the end of FY 2009 to \$392.9 million at the end of FY 2010. The actuarial value of assets decreased from \$449.7 million to \$407.0 million because of the recognition of investment losses generated in 2008 and 2009. This is a direct consequence of the asset smoothing process.

The detailed determinations of asset values utilized in this valuation and asset changes in the last year are set forth in Section A.

#### **GASB** Disclosure

The Firemen's Retirement System of St. Louis produces its accounting statements under the terms of GASB Statement Number 25. Section B contains the Required Supplemental Information.

## **Membership Characteristics**

The following table shows the changes in the population of the fund. There have not been significant changes from the prior year.

Population	2010	2009
Retired Members	371	375
Disabled Members	336	340
Widows and Children	305	295
Total Inactive Members	1,012	1,010
Actives - Non-DROP	650	665
Actives - DROP <sup>a</sup>	56	63
Total Active and DROP Members	706	728

More detailed breakouts of the membership can be found in Section C.

## **Actuarial Assumptions and Methods**

The assumptions and methods, with the exception of the valuing of sick leave benefits and shift differential, are based on the results of the experience review for the period September 1, 2002, through October 1, 2005. Subsequent to the October 1, 2006, valuation, the sick leave benefit and shift differential methodology was modified. In 2010, the City of St. Louis passed ordinances 67845 and 67846 which effectively ended the practice of firefighters accruing sick leave for retirement benefit purposes. As a result of this benefit change, the methodology used to value sick leave benefits for current members has been updated. The new methodology along with the rest of the assumption and methods are disclosed in Section D.

For City fiscal year ending June 30, 2011, shift differential was removed for active members. For purposes of projecting payroll and calculating future benefits in the valuation for members whose pay rate decreased from last year to this year as a result of the removal of shift differential, the valuation assumes pay equal to last year's pay rate which includes shift differential. This assumption is made because there is a reasonable expectation that shift differential will be reinstated on July 1, 2011, and this year's base pay rate is equal to last year's base pay rate.

<sup>&</sup>lt;sup>a</sup> As of October 1, 2010, there are 163 employees with DROP account balances, of which 56 are active members participating in the DROP.

#### **Plan Provisions**

The plan provisions used in this valuation, with the exceptions of the provision changes made in ordinances 67845 and 67846, are the same as those disclosed in the actuarial valuation report as of October 1, 2009. In 2010, the City of St. Louis passed ordinances 67845 and 67846 which effectively ended the practice of firefighters accruing sick leave for retirement benefit purposes. Sick leave accrued prior to September 26, 2010, can still be used for retirement benefit purposes. This set of plan provisions is described in Section D.

# **SECTION A** VALUATION RESULTS AND ASSET INFORMATION

## SUMMARY OF ACTUARIAL VALUATION RESULTS

## **Determination of City Contributions**

Present Value of All Future Benefits	
Retirees and Beneficiaries	\$ 294,536,666
Active Firemen	267,656,593
DROP Firemen	58,388,077
System Employees Benefit Fund	298,721
Total	\$ 620,880,057
Assets	
Actuarial Asset Value (3-year smoothing)	\$ 407,027,843
Present Value of Future Employee Contributions	23,066,745
Total	\$ 430,094,588
Unfunded Accrued Liability	\$ 32,323,984
Present Value of Future Normal Costs	\$ 158,461,485
Present Value of Future Salary	\$ 286,405,565
Normal Contribution Percent	55.328%
Covered Salary	\$ 36,817,961
Annual City Contributions for Plan Year Ending 9/30/2011	
Normal Contribution	\$ 20,370,641
Accrued Liability Amortization Payment	 2,701,132
Grand Total	\$ 23,071,773
Total Salary <sup>a</sup>	\$ 40,788,947
Normal Contribution as a % of Total Salary	49.94%
Total Contribution as a % of Total Salary	56.56%

<sup>a</sup> Includes salary of active members participating in the DROP Plan

# SUMMARY OF ACTUARIAL VALUATION RESULTS (CONTINUED)

#### **Present Value of Future Benefits**

Retirees		
1960 Plan	\$ 104,017,338	
Prospective Widows and Children of Retired Firemen	16,777,955	
Ordinary Disability		
1960 Plan	4,203,529	
Prospective Widows and Children of Retired Firemen	910,325	
Accidental Disability		
1960 Plan	128,064,082	
Prospective Widows and Children of Retired Firemen	14,107,966	
Widows		
1960 Plan	25,976,230	
1944 Plan	11,381	
Old Plan	8,968	
Children		
1960 Plan	458,892	
Total Inactives		\$ 294,536,666
Active Firemen		
Service Retirement	\$ 179,845,050	
Ordinary Disability Retirement	6,995,695	
Accidental Disability Retirement	71,456,076	
Withdrawal Benefit	1,772,685	
Ordinary Death	5,481,182	
Accidental Death	2,105,905	
Total Actives		\$ 267,656,593
DROP Firemen		
Account Balances <sup>a</sup>		
Actives	\$ 11,638,283	
Retirees	8,786,981	
Refund of Member Contributions	9,640,549	
Future Account Additions and Benefits	28,322,264	
Total DROPS		\$ 58,388,077
System Employees Benefit Fund		\$ 298,721
Total Present Value Future Benefits		\$ 620,880,057

<sup>a</sup> As of October 1, 2010, there are 163 employees with DROP account balances, of which 56 are active members participating in the DROP.

# SUMMARY OF ACTUARIAL VALUATION RESULTS (CONTINUED)

#### **Actuarial Value of Assets**

(b) Actual Inc	ome and Disbursement	s in Pric	or Year weighted	-		Waiahtad			
	Item		Amount	Weight for Timing		Weighted Amount			
i) Memb	er Contributions	\$	2,942,373	50.0%	\$	1,471,187			
,	ontributions & Misc.		17,854,546	50.0%		8,927,273			
iii) Benefi	t Payments		(34,661,065)	50.0%		(17,330,533)			
iv) Refun	ds		(1,639,211)	50.0%		(819,606)			
v) Total		\$	(15,503,357)		\$	(7,751,679)			
(c) Market Va	lue of Assets Adj. for A	Actual I	ncome and Disbur	sements [(a) +	(b)(v	vi))]	\$	368,919,45	
(d) Assumed	Rate of Return on Plan	Assets	for the Year					7.625	
(e) Expected Return Over Twelve Month Period									
(f) Expected Market Value of Assets 10/1/10									
Actual Return	on Market Value of A	ssets fo	r Prior Year						
(a) Market Value of Assets as of $9/30/09^{a}$									
(b) Income (less investment income and expenses) for Prior Plan Year									
(c) Market Value of Assets as of $10/1/10^{a}$									
(d) Actual Ret	turn, Net of Expenses [(	(c) - (b) -	· (a)]				\$	31,724,26	
Investment Ga	in/(Loss) for Prior Per	iod					\$	3,594,15	
Actuarial Valu	ie of Assets as of 10/1/	10							
(a) Market Va	lue of Assets as of 10/1	$1/10^{a}$					\$	392,892,03	
(b) Deferred In	nvestment Gains and (L	losses)	for Last 3 Years						
	Plan Year		Gain/(Loss)	Weight for Timing		Deferred Amount			
i)	2008	\$	(119,761,241)	0.00%	\$				
ii)	2009		(49,595,731)	33.33%		(16,531,910)			
iii)	2010		3,594,154	66.67%		2,396,103			
iv)	Total	\$	(165,762,818)		\$	(14,135,807)			
(c) Actuarial	Value of Assets [(a) - (l	5) (iv)]					\$	407,027,84	

<sup>a</sup> Excluding Future Benefit Fund

Amortization Schedule of Unfunded Accrued Liability									
DateOriginalEstablishedPeriod		Outstanding Period 10/1/10	Payment End of Year	Outstanding Balance 10/1/10					
9/1/1981	30	0 Years, 11 Months	\$ 94,838	\$ 88,661					
9/1/1982	30	1 Years, 11 Months	(1,743,036)	(3,003,131)					
9/1/1983	30	2 Years, 11 Months	49,754	125,879					
9/1/1984	30	3 Years, 11 Months	607,539	1,992,681					
9/1/1985	30	4 Years, 11 Months	382,787	1,522,230					
9/1/1986	30	5 Years, 11 Months	86,581	400,359					
9/1/1987	30	6 Years, 11 Months	482,532	2,521,546					
9/1/1988	30	7 Years, 11 Months	(746,634)	(4,318,966)					
9/1/1989	30	8 Years, 11 Months	88,194	555,964					
9/1/1990	30	9 Years, 11 Months	108,061	733,351					
9/1/1990	30	9 Years, 11 Months	400,548	2,718,297					
9/1/1991	30	10 Years, 11 Months	(207,408)	(1,500,555)					
9/1/1993	30	12 Years, 11 Months	361,205	2,903,525					
9/1/1996	30	15 Years, 11 Months	42,154	381,184					
9/1/1999	30	18 Years, 11 Months	835,438	8,227,682					
9/1/2000	30	19 Years, 11 Months	335,172	3,378,451					
9/1/2001	30	20 Years, 11 Months	(134,627)	(1,385,955)					
9/1/2002	30	21 Years, 11 Months	2,104,448	22,085,300					
10/1/2006	30	26 Years, 0 Months	(743,321)	(8,305,717)					
10/1/2007	30	27 Years, 0 Months	731,920	8,278,973					
10/1/2010	30	30 Years, 0 Months	(435,013)	(5,075,776)					

# SUMMARY OF ACTUARIAL VALUATION RESULTS (CONTINUED)

Total

\$ 2,701,132 \$ 32,323,984

# SUMMARY OF ACTUARIAL VALUATION RESULTS (CONTINUED)

The valuation balance sheet shown below demonstrates the sources of income required to fund the

current present value of future benefits as of the valuation date.

#### Valuation Balance Sheet

#### **Sources of Funds**

Actuarial Asset Value		\$ 407,027,843
Present Value of Future Contributions		
Members at 8% of Future Compensation	\$ 22,912,444	
Members at 1% of Future Compensation	154,301	
Total		\$ 23,066,745
<b>City's Future Contributions</b>		
Normal Cost	\$158,461,485	
Accrued Liability	32,323,984	
Total		\$ 190,785,469
Grand Total		\$ 620,880,057

# SUMMARY OF ACTUARIAL VALUATION RESULTS (CONTINUED)

## Change in Market Value of Assets<sup>a</sup>

Receipts			
Paid by City Allocated to General Reserve Fund		\$	17,854,546
Members' Contribution		¢	0.040.070
To Members' Savings Fund		\$	2,942,373
Income Received on Investments			
Allocated to Member's Savings Fund	\$ 5,848,390		
Allocated to Benefit Reserve Fund	23,737,991		
Allocated to General Reserve Fund	2,137,881		
Allocated to Future Benefit Fund	399,686		
Allocated to Expense Fund	1,174,231	\$	33,298,179
Total Receipts		\$	54,095,098
Disbursemen	ta		
Payment to Retired Members and Dependents:	ls		
From Benefit Reserve Fund			
To Retirees, Beneficiaries, and Dependents		\$	(34,661,065)
10 nemetes, Denenomines, une Dependents		Ψ	(21,001,000)
From Future Benefit Fund			
To Retirees, Beneficiaries, and Dependents		\$	-
From Members Savings Fund			
Withdrawals, Deaths, and Retirements		\$	(1,639,211)
Operating Expenses		\$	(1,174,231)
Total Disbursements		\$	(37,474,507)
Net Operating Income		\$	16,620,591
The offerning moone		¥	
Fund Balance October 1, 2009 <sup>a</sup>		\$	381,307,952
Fund Balance October 1, 2010 <sup>a</sup>	\$	397,928,543	

<sup>a</sup> Includes Future Benefit Fund Assets

For administrative purposes, the assets of the System are accounted for as four separate funds, as described below. The first three funds were established by Ordinance 49623. The other fund, the Future Benefit Fund, was established by Ordinance 61414. Only the assets of the first three funds are considered when determining the actuarial funding requirements.

<u>Member's Savings Fund</u>: All contributions by members are credited to this Fund. Interest at a rate determined by the Board is credited annually on the minimum balance in each member's account during the preceding year. Withdrawal of refunds of member's accumulated contribution is charged to this Fund. Upon retirement or death of an active member after October 2, 1983, the member's own contributions are refunded to the member while the balance of the member's accumulated contribution fund is transferred to the Benefit Reserve Fund.

<u>Benefit Reserve Fund</u>: Upon retirement or death, this fund is credited with the remaining balance of the member's accumulated contribution fund after the member's own contributions have been refunded from the Member's Savings Fund. It is also credited with an additional amount from the General Reserve Fund which, when added to the Benefit Reserve Fund, will be adequate to provide the present value of all benefits payable to all members and beneficiaries currently receiving benefits. All annuities granted are payable from this Fund.

<u>General Reserve Fund</u>: Contributions made by the City are credited to this Fund, and the reserves for benefits not provided by member's contributions are accumulated in this fund.

<u>Future Benefit Fund</u>: The entire fund is excluded from the assets used to determine the contribution requirement for the upcoming year. Through the SHARE program, one-half of the return on the fund is used to provide ad-hoc increases for members not eligible for other benefit increases.

# SUMMARY OF ACTUARIAL VALUATION RESULTS (CONTINUED)

## **Change in Fund Balances**

	<u>Total</u>	Members Savings Fund	Benefit <u>Reserve Fund</u>	General <u>Reserve Fund</u>	Future Benefit Fund
Market Value, September 30, 2009	\$ 381,307,952	67,194,513	292,710,197	16,766,421	4,636,821
Additions					
Member Contributions	2,942,373	2,942,373	-	-	-
City Appropriations	17,854,546	-	-	17,854,546	-
Interest and Dividends Received	32,123,948	5,848,390	23,737,991	2,137,881	399,686
Transfer Due to Surplus/Deficit	 -	(3,207,041)	12,749,543	(9,542,502)	-
<b>Total Additions</b>	 52,920,867	5,583,722	36,487,534	10,449,925	399,686
Deductions					
Benefit Payments	(34,661,065)	-	(34,661,065)	-	-
Refunds w/o Interest and					
Withdrawals w/ Interest	 (1,639,211)	(1,639,211)	-	-	-
<b>Total Deductions</b>	 (36,300,276)	(1,639,211)	(34,661,065)	-	
Market Value, September 30, 2010	\$ 397,928,543	71,139,024	294,536,666	27,216,346	5,036,507

# **SECTION B** GASB STATEMENT NO. 25

This information is presented in draft form for review by the City's auditor. Please let us know if there are any changes so that we may maintain consistency with the City's financial statements.

## SUPPLEMENTARY INFORMATION SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability <sup>a</sup> (AAL)	A	Unfunded AAL (UAAL)					ered	
	(a)	(b)		(b) - (a)	(8	a) / (b)		( <b>c</b> )	((b) - (a	ı)) / (c))
10/1/2010	\$ 407,027,843	\$ 439,351,827	\$	32,323,984		92.6%	\$	40,788,947		79.2%
10/1/2009	449,655,366	487,312,779		37,657,413		92.3%		42,052,210		89.5%
10/1/2008	485,138,953	523,035,764		37,896,811		92.8%		41,648,953		91.0%
10/1/2007	495,116,340	533,235,588		38,119,248		92.9%		37,690,439	1	01.1%
10/1/2006	410,775,345	440,486,134		29,710,789		93.3%		35,726,289		83.2%
10/1/2005	391,181,701	429,764,156		38,582,455		91.0%		35,433,943	1	08.9%
10/1/2004	369,893,135	408,660,044		38,766,909		90.5%		33,847,826	1	14.5%
9/1/2003	391,020,699	429,972,716		38,952,017		90.9%		34,648,486	1	12.4%
9/1/2002	427,199,947	466,310,235		39,110,288		91.6%		34,520,010	1	13.3%
9/1/2001	456,143,883	470,607,738		14,463,855		96.9%		32,626,002		44.3%

<sup>a</sup> The actuarial accrued liability equals the outstanding balance of the initial unfunded actuarial liability under the entry age frozen initial liability cost method plus the actuarial value of assets.

# SCHEDULE OF EMPLOYER CONTRIBUTIONS

Annu	GASB Statement # al Required Contri		Statutory	Annual Required (	-
				Annual Required C	Contribution
Valuation	Percentage Contributed	Percentage of Covered Payroll	Per Actuarial Valuation	Percentage Contributed	Percentage of Covered Payroll
\$ 13,609,128	131.2%	33.4%	\$ 17,854,546	100.0%	43.8%
8,661,890	140.8%	20.6%	12,193,989	100.0%	29.0%
12,585,106	59.5%	30.2%	7,484,524	100.0%	18.0%
17,206,230	287.1%	45.7%	14,285,300	345.8%	37.9%
17,871,455	23.0%	50.0%	18,179,873	22.6%	50.9%
14,766,270	27.8%	41.7%	17,768,649	23.1%	50.1%
9,721,831	21.1%	28.7%	13,765,477	14.9%	40.7%
4,289,688	48.4%	12.4%	8,913,102	23.3%	25.7%
3,514,488	95.7%	10.2%	3,365,007	100.0%	9.7%
3,300,380	107.4%	10.1%	3,544,385	100.0%	10.9%
	\$ 13,609,128 8,661,890 12,585,106 17,206,230 17,871,455 14,766,270 9,721,831 4,289,688 3,514,488	ValuationContributed\$ 13,609,128131.2%\$ 661,890140.8%12,585,10659.5%17,206,230287.1%17,871,45523.0%14,766,27027.8%9,721,83121.1%4,289,68848.4%3,514,48895.7%	ValuationContributedCovered Payroll\$ 13,609,128131.2%33.4%8,661,890140.8%20.6%12,585,10659.5%30.2%17,206,230287.1%45.7%17,871,45523.0%50.0%14,766,27027.8%41.7%9,721,83121.1%28.7%4,289,68848.4%12.4%3,514,48895.7%10.2%	ValuationContributedCovered PayrollValuation\$ 13,609,128131.2%33.4%\$ 17,854,5468,661,890140.8%20.6%12,193,98912,585,10659.5%30.2%7,484,52417,206,230287.1%45.7%14,285,30017,871,45523.0%50.0%18,179,87314,766,27027.8%41.7%17,768,6499,721,83121.1%28.7%13,765,4774,289,68848.4%12.4%8,913,1023,514,48895.7%10.2%3,365,007	ValuationContributedCovered PayrollValuationContributed\$ 13,609,128131.2%33.4%\$ 17,854,546100.0%8,661,890140.8%20.6%12,193,989100.0%12,585,10659.5%30.2%7,484,524100.0%17,206,230287.1%45.7%14,285,300345.8%17,871,45523.0%50.0%18,179,87322.6%14,766,27027.8%41.7%17,768,64923.1%9,721,83121.1%28.7%13,765,47714.9%4,289,68848.4%12.4%8,913,10223.3%3,514,48895.7%10.2%3,365,007100.0%

<sup>a</sup> The GASB Statement No. 25 Annual Required Contribution is developed by using one quarter or the prior year's Statutory Annual Required Contribution and three quarters of the current year's Statutory Annual Required Contribution because the City's fiscal year ends on June 30 each year

The information presented in the required schedules was determined as part of the actuarial valuation at the dates indicated. Additional information as of the latest actuarial valuation follow:

Valuation date:	October 1, 2010					
Actuarial cost method:	Entry Age - Frozen Initial Liability					
Amortization method:	30-year closed period from establishment					
Remaining amortization period:	Various					
Asset valuation method:	3-year smoothed market					
Actuarial assumptions:						
Investment rate of return	7.625%					
Projected salary increases	4.000%					

 3.500%
 Under Age 60

 Service
 COLA

 20-24 Years
 1.500%

 25-29 Years
 2.250%

 30 or more Years
 3.000%

Over Age 60

3% with a maximum of 25% in increases after age 60

Includes inflation at

Cost-of-living adjustments

# **SECTION C** DATA REFLECTING PLAN MEMBERSHIP

# **DATA REFLECTING PLAN MEMBERSHIP**

#### Summary of Membership as of October 1, 2010

#### **Retirees and Dependents**

	<u>Number</u>	<b>Monthly Pension</b>	
<b>Retirees</b> 1960 Plan	371	\$ 1,048,494	
<b>Ordinary Disability</b> 1960 Plan	20	34,074	
Accidental Disability 1960 Plan	316	1,072,913	
Widows			
1960 Plan	284	268,444	
1944 Plan	1	200	
Old Plan	1	200	
Children			
1960 Plan	<u>19</u>	9,259	
Total	1,012	\$ 2,433,584	

#### Active and DROP

			Member	's Annual			
	<u>Number</u>	<u>Co</u>	ompensation	<b>Contribution</b>			
Actives - Non-DROP	650	\$	36,817,961				
Actives - DROP	56		3,970,986				
Total	706	\$	40,788,947	\$ 2,942,373			

#### Active Non-DROP Members as of October 1, 2010 By Attained Age and Years of Service

Attained				Years of S	erv	ice to Valu	atio	on Date			
Age	0-4	5-9	10-14	15-19		20-24		25-29	30-34	35 & Up	Totals
20-24	7										7
	\$ 284,122										\$ 284,122
25-29	36	1									37
	\$ 1,489,147	\$ 46,628									\$ 1,535,775
30-34	46	17	7								70
	\$ 1,959,485	\$ 816,090	\$ 396,294								\$ 3,171,869
35-39	19	34	40	6							99
	\$ 840,992	\$ 1,714,893	\$ 2,294,163	\$ 370,686							\$ 5,220,734
40-44	15	18	49	51		5					138
	\$ 697,976	\$ 902,081	\$ 2,804,874	\$ 3,158,304	\$	335,638					\$ 7,898,873
45-49	9	11	33	76		51		2			182
	\$ 442,087	\$ 553,873	\$ 1,907,722	\$ 4,722,878	\$	3,344,038	\$	134,807			\$ 11,105,405
50-54	2	5	10	14		21		19	8		79
	\$ 87,984	\$ 246,381	\$ 569,247	\$ 848,620	\$	1,378,142	\$	1,305,510	\$ 625,304		\$ 5,061,188
55-59		2	3	1				5	18		29
		\$ 96,516	\$ 183,384	\$ 56,679			\$	311,879	\$ 1,283,542		\$ 1,932,000
60-64			2						4	3	9
-			\$ 113,105						\$ 299,203	\$ 195,687	\$ 607,995
Count	134	88	144	148		77		26	30	3	650
Payroll	\$ 5,801,793	\$ 4,376,462	\$ 8,268,789	\$ 9,157,167	\$	5,057,818	\$	1,752,196	\$ 2,208,049	\$ 195,687	\$ 36,817,961

	Attained Age	20-24	25-29	30 & Up	Totals
	40-44	5			5
		\$ 335,587			\$ 335,587
	45-49	20			20
		\$ 1,273,352			\$ 1,273,352
	50-54	6	1	13	20
		\$ 428,881	\$ 59,592	\$ 987,927	\$ 1,476,400
	55-59		1	8	9
			\$ 59,166	\$ 663,716	\$ 722,882
	60-64	1		1	2
		\$ 86,854		\$ 75,911	\$ 162,765
Totals:	Count	32	2	22	56
	Payroll	\$ 2,124,674	118,758	1,727,554	\$ 3,970,986

#### Active DROP Members as of October 1, 2010 By Attained Age and Years of Service

#### Service Retirees - 1960 Plan

Age <u>9/30/2010</u>	<u>Number</u>	Monthly <u>Allowance</u>	Age <u>9/30/2010</u>	<u>Number</u>	Monthly <u>llowance</u>
45	2	\$ 4,430.47	71	24	\$ 77,933.86
46	1	2,704.73	72	17	51,440.14
47	1	1,852.99	73	15	44,013.25
48	4	8,379.04	74	12	32,604.63
50	2	4,686.48	75	10	30,065.21
51	2	4,006.24	76	11	25,753.72
52	6	14,545.37	77	12	31,362.29
53	2	4,211.80	78	13	34,230.82
54	4	8,869.53	79	17	39,035.43
55	3	5,376.62	80	7	14,906.06
56	7	21,600.94	81	10	20,626.87
57	6	20,044.79	82	6	13,255.62
58	3	7,950.59	83	10	25,429.21
59	6	21,027.86	84	10	19,819.25
60	10	24,252.89	85	8	23,993.30
61	7	36,552.85	86	4	8,426.38
62	11	26,424.93	87	8	19,920.14
63	9	33,921.22	89	6	13,150.10
64	11	38,750.67	90	8	16,974.73
65	10	29,627.91	91	1	2,062.14
66	3	9,675.97	92	1	1,789.01
67	6	23,985.59	93	2	5,523.01
68	14	40,797.17	94	1	2,618.03
69	14	47,225.33	95	1	 3,624.82
70	13	49,034.18			

Total	371	\$ 1,048,494.18
Average Monthly Allowance		\$ 2,826.13
Average Age		71.5

Age <u>9/30/2010</u>	<u>Number</u>	Monthly Allowance
41	1	\$ 1,392.55
42	2	2,447.55
43	1	2,341.34
45	1	993.72
49	2	6,023.49
55	1	858.27
56	1	1,164.59
57	1	1,095.77
59	1	1,072.13
62	2	3,771.55
67	1	2,743.53
68	2	2,741.40
69	1	3,623.70
74	1	437.50
77	1	2,089.50
81	1	 1,276.91
Total	20	\$ 34,073.50
Average Monthly Allowance		\$ 1,703.68
Average Age		58.3

#### **Ordinary Disability Retirees - 1960 Plan**

#### Accidental Disability Retirees - 1960 Plan

Age <u>9/30/2010</u>	<u>Number</u>	Monthly <u>Allowance</u>	Age <u>9/30/2010</u>	<u>Number</u>	Monthly <u>Allowance</u>
28	1	\$ 3,586.69	64	6	\$ 23,486.27
33	1	3,777.86	65	3	13,434.82
34	1	3,777.86	66	4	15,244.47
35	1	3,586.69	67	12	45,636.74
36	1	3,586.69	68	4	17,628.25
39	2	8,085.44	69	3	10,523.61
40	2	7,394.45	70	15	53,584.56
41	2	7,156.15	71	5	11,662.69
42	1	3,581.91	72	11	40,035.97
43	3	10,840.23	73	10	27,349.41
44	4	14,699.78	74	8	24,650.26
45	5	18,406.16	75	13	39,476.08
46	10	36,962.56	76	5	10,400.34
47	8	30,176.54	77	4	9,133.44
48	10	35,705.20	78	5	17,208.38
49	10	37,294.58	79	5	13,634.63
50	8	31,161.51	80	8	23,396.37
51	3	12,480.90	81	2	3,226.36
52	12	48,129.63	82	5	12,531.31
53	9	34,764.98	83	3	5,357.57
54	3	9,668.73	84	10	17,422.24
55	5	17,118.68	85	5	7,036.51
56	11	43,107.59	86	2	3,889.85
57	4	14,073.68	87	2	6,321.37
58	5	17,665.78	88	2	5,421.79
59	5	20,183.06	90	1	2,354.16
60	10	38,757.24	91	1	4,067.07
61	10	35,330.26	95	1	820.63
62	6	28,840.79	96	1	 2,259.13
63	7	25,816.69			
			Total Average Monthly	316	\$ 1,072,912.59
			Allowance		\$ 3,395.29
			Average Age		62.0
Firaman's Rativ	ement System of S	St Louis			

Age <u>9/30/2010</u>	<u>Number</u>	Monthly <u>Allowance</u>		Age <u>9/30/2010</u>	<u>Number</u>	Monthly <u>Allowance</u>		
44	1	\$	1,868.76	75	4	\$	4,199.30	
45	1		1,959.66	76	9		7,198.94	
46	1		906.78	77	7		6,763.96	
47	2		4,087.68	78	11		10,997.72	
51	1		978.88	79	13		10,708.60	
53	1		2,196.80	80	13		10,757.44	
54	2		3,511.00	81	8		7,919.44	
56	1		1,669.03	82	9		6,906.68	
57	3		4,301.36	83	16		11,911.84	
58	4		6,443.30	84	6		5,068.48	
59	5		7,193.71	85	7		5,656.17	
60	3		4,745.17	86	9		5,886.29	
61	5		7,533.43	87	14		9,364.00	
63	1		564.54	88	8		4,581.24	
64	5		6,063.06	89	3		1,879.08	
65	6		6,642.72	90	4		1,955.75	
66	6		7,972.22	91	3		1,459.56	
67	6		6,979.97	92	2		877.12	
68	6		8,559.40	93	5		2,969.58	
69	12		13,755.75	94	4		1,540.38	
70	11		12,081.12	95	2		813.66	
71	12		11,903.98	96	4		1,354.42	
72	7		8,166.10	97	2		782.02	
73	8		6,956.86	98	1		482.56	
74	10		9,368.27					

#### Widows - 1960 Plan

Total	284	\$ 268,443.78
Average Monthly		
Allowance Average Age		\$ 945.22 76.4
Average Age		/0.4

#### Widows - 1944 Plan

Age <u>9/30/2010</u>	<u>Number</u>	Monthly llowance
87	1	\$ 200.00
Total	1	\$ 200.00
Average Monthly Allowance		\$ 200.00
Average Age		87.0

Age <u>9/30/2010</u>	<u>Number</u>	Ionthly Iowance
92	1	\$ 200.00
Total	1	\$ 200.00
Average Monthly Allowance		\$ 200.00
Average Age		92.0

#### Widows - Old Plan

Age <u>9/30/2010</u>	<u>Number</u>	Ionthly <u>lowance</u>
12	1	\$ 388.93
14	1	352.83
15	1	428.61
16	1	181.36
17	1	391.93
18	3	1,570.55
19	1	466.66
20	2	1,724.82
21	3	1,305.11
22	1	678.95
23	1	324.35
29	1	931.01
40	1	286.01
61	1	 227.45
Total	19	\$ 9,258.57
Average Monthly Allowance		\$ 487.29
Average Age		22.4

#### Children - 1960 Plan

# **SECTION D** VALUATION PROCEDURES

*The Actuarial Cost Method.* The method used in this valuation is the Frozen Entry Age Actuarial Cost Method. This method determines a normal cost on an aggregate basis expressed as a level percentage of pay. The normal cost rate equals the ratio of (a) the present value of future benefits less the actuarial value of assets less the frozen unfunded actuarial liability, to (b) the present value of future salaries. Under this method, the actuarial gains (losses), as they occur, reduce (increase) future normal costs.

*Amortization of Frozen Unfunded Accrued Liabilities.* Unfunded actuarial accrued liabilities for changes in assumptions, plan provisions, or methods were amortized on a level basis over 30 years from the creation of the unfunded base. A schedule of the frozen unfunded accrued liability amortization is shown in section A of this report.

The total contribution is equal to the normal cost plus the amortization of the frozen unfunded accrued liabilities.

*Actuarial Value of Assets.* The calculated value is determined by adjusting the market value of assets, excluding the future benefit fund, to reflect the investment gains and losses (the difference between the actual investment return and the expected investment return) during each of the last three years at a rate of 33 percent per year.

The assumed rate of investment return used was 7.625 percent, net of expenses, annually.

*The mortality table* used to measure ordinary pre-retirement mortality and post retirement mortality was the 1994 Group Annuity Mortality Table. This assumption is used to measure the probabilities of members dying before retirement and the probabilities of each benefit payment being made after retirement. Illustrative rates are shown below.

Ordinary Mortality				
	Rate Per 1,000 Employees			
	Age	Male	Female	
	25	0.6610	0.2910	
	35	0.8510	0.4780	
	45	1.5780	0.9730	
	55	4.4250	2.2940	
	65	14.5350	8.6360	
	75	37.2110	22.6860	
	85	97.2400	67.7380	

*The accidental mortality* rate for pre-retirement mortality is assumed to be .0015 per year for ages up to and including age 49.

*The disability retirement mortality table* was the 1994 Group Annuity Mortality Table with a six-year set forward. Illustrative rates are shown below.

Post - Disability Mortality Rate Per 1,000 Employees			
Age	Male	Female	
45	2.8720	1.5680	
55	8.9860	5.0930	
65	25.9510	14.9530	
75	68.6150	43.9520	
85	167.2600	128.7510	

*Rates of separation from active membership* are represented by the following table (rates do not apply to members eligible to retire and do not include separation on account of death or disability). This assumption measures the probabilities of members terminating employment.

Employ	Employee Withdrawal Rate Pe	
	1,000 Employees	
Years of Service	Rate of Withdrawal	
0	80.0	
1	50.0	
2	20.0	
3	20.0	
4	20.0	
5	20.0	
6	20.0	
7	20.0	
8	20.0	
9	15.0	
10	15.0	
11	15.0	
12	15.0	
13	10.0	
14	10.0	
15	10.0	
16	5.0	
17	5.0	
18	5.0	
19	5.0	
20 or more	0.0	

*The rates of salary increase* used for individual members are 4.0 percent annual increases. This assumption is used to project a member's current salary to the salaries upon which benefit amounts will be based.

*The rates of disability* for active members are broken out between ordinary and accidental disability. Ordinary disability accounts for 15 percent of total disabilities and accidental disability accounts for 85 percent of total disabilities.

Employee Disablement			
 Rate Per 1,000 Employees			
 Age	Ordinary	Accidental	
25	0.7500	4.2500	
30	0.7500	4.2500	
35	1.5000	8.5000	
40	3.0000	17.0000	
45	3.0000	17.0000	
50	5.2500	29.7500	
55	5.2500	29.7500	
60	5.2500	29.7500	

*Probabilities of retirement* for members eligible to retire during the next year were as follows:

Ra	Rates of Retirement	
Years of Service	Rate of Retirement	
20	20.00 %	
21	12.50	
22	5.00	
23	5.00	
24	5.00	
25	5.00	
26	5.00	
27	5.00	
28	5.00	
29	5.00	
30 or more	100.00	

## ACTUARIAL ASSUMPTIONS (CONTINUED)

*Sick Leave Benefits.* It is assumed that the sick leave balance at retirement is equal to two times the annual pension benefit the member is eligible to receive before any adjustments for sick leave. It is assumed that this sick leave balance yields a fifteen percent increase in the retirement benefit and a lump-sum equal to 60.3 percent of the accumulated sick leave balance. Furthermore, it is assumed that if a member has not participated in the DROP, the member will participate in the DROP when pension payments commence and the benefit increase and lump sum will be payable four years later at actual retirement. If the member has participated in the DROP and subsequently returned to active service, the benefit increase and lump sum are assumed to be payable immediately upon retirement.

In 2010, the City of St. Louis passed ordinances 67845 and 67846 which effectively ended the practice of firefighters accruing sick leave for retirement benefit purposes. Sick leave accrued prior to September 26, 2010, can still be used for retirement benefit purposes. As a result of this change, the sick leave balance at retirement is prorated by the amount of service earned as of September 26, 2010, to the amount of service projected to be earned at the assumed retirement date. Furthermore, the increase in the retirement benefit due to sick leave is also prorated by the amount of service earned as of September 26, 2010, to the amount of service projected to be earned at the assumed retirement date.

*Shift Differential.* The bi-weekly pay rate used for valuation purposes is increased 2.5 percent to account for approximately 100 eight hour shifts at the higher hourly pay rate.

For City fiscal year ending June 30, 2011, shift differential was removed for active members. For purposes of projecting payroll and calculating future benefits in the valuation for members whose pay rate decreased from last year to this year as a result of the removal of shift differential, the valuation assumes pay equal to last year's pay rate which includes shift differential. This assumption is made because there is a reasonable expectation that shift differential will be reinstated on July 1, 2011, and this year's base pay rate is equal to last year's base pay rate.

The Retirement System was revised effective January 1, 1960, under Ordinance 49623.

Prior to January 1, 1960, there were two groups of members, one group referred to as "Old Plan" and the other group as "New Plan". There is no longer a need for this separation in the active members because the revised system makes no distinction between the "Old Plan" members and the "New Plan" members. The retirees are divided into Old Plan, 1944 Plan (New Plan) and 1960 Plan (Ordinance 49623).

#### **Service Retirement**

Retirements after June 3, 1978: Voluntary retirement after 20 or more years of service. Compulsory retirement at age 60 with 30 years of service. The monthly retirement allowance consists of 40 percent of the final two-year average monthly compensation at 20 years of service, plus 2.0 percent of such final average compensation for each of the next five years of service (50 percent of final average compensation after 25 years of service), plus 4.0 percent of such final average compensation for each additional year of service over 25 years, but with a maximum of 30 years (70 percent of final average compensation after 30 years of service).

Effective October 3, 1982, any retired firemen may act as a special advisor to the retirement system and thereby be entitled to a minimum pension of \$350.00 per month.

Effective October 1, 1989, any unused accrued sick leave will be added to the years of service used to determine the monthly pension allowance. If the total years of service are limited to 30 years as described above, the unused accrued sick leave will be added to 30.

Effective November 28, 1995, the monthly retirement allowance consists of 40 percent of the final two-year average monthly compensation at 20 years of service, plus 2.0 percent of such final average compensation for each of the next five years of service (50 percent of final average compensation after 25 years of service), plus 5.0 percent of such final average compensation for each additional year of service over 25 years, but with a maximum of 30 years (75 percent of final average compensation after 30 years of service).

Effective July 1, 2002, a Member has three options for use of unused sick leave and service retirement:

- Receive 100 percent of the value (sick leave multiplied by rate of pay) as a lump sum deposit into the DROP account,
- Receive 100 percent of the sick leave as service added to the credited service used in the calculation of the retirement benefit, or
- Receive 50 percent of the value as a lump sum deposit into the DROP account, and receive 25 percent as service added to the credited service used in the calculation of the retirement benefit, and receive 25 percent of the value as additional pay solely for purposes of determining the final average earnings used in the calculation of the retirement benefit.

In 2010, the City of St. Louis passed ordinances 67845 and 67846 which effectively ended the practice of firefighters accruing sick leave for retirement benefit purposes. Sick leave accrued prior to September 26, 2010, can still be used for retirement benefit purposes.

### **Ordinary Disability Retirement**

Provides a service retirement allowance if 20 or more years of service. Provides for a monthly retirement allowance after five years of service (but less than 20 years) which is the largest of (a) 90 percent of the monthly service retirement allowance based on the actual service or (b) one-fourth of the final two-year average monthly compensation. In addition, a monthly benefit of 10 percent of the final two-year average monthly compensation, for each unmarried dependent child under age eighteen, but not in excess of three children, is provided.

### **Accidental Disability Retirement**

Provides for retirement if the member is totally and permanently incapacitated for duty as the result of an accident or exposure occurring while in the actual performance of duty. The monthly retirement allowance is 75 percent of the highest monthly salary in effect for the highest step in the range of salary, for his rank held at retirement. If the accident immediately, totally and permanently incapacitates the member from performing any type of work and confines him to his home, the Board may provide an increased retirement allowance not to exceed 100 percent of the member's actual rate of compensation as of the date his disability allowance began.

#### **DROP Benefit**

A member eligible for service retirement may defer receipt of the service retirement benefit for up to five years while continuing active employment. Contributions by the member while in the DROP are one percent of annual compensation. The amount the member would have received as a service retirement benefit is deposited into the DROP account. A member terminating the DROP plan may retire or continue active service. Service while in the DROP will not count as creditable service. Upon termination of employment, the member may choose to receive the DROP account with the interest earned by the account.

## **Ordinary Death Benefit**

Provides for the following benefits after death which occurs:

- (1) While in service, a monthly retirement allowance to the widow during widowhood of the greater of (1) 50 percent <sup>a</sup> of the final two year average monthly compensation or (2) \$200. In addition, 10 percent of each unmarried dependent child under age eighteen in her care, but not in excess of three children.
- (2) After service retirement, accidental disability retirement or ordinary disability retirement, a monthly allowance to the widow during widowhood of the greater of (1) 50 percent <sup>a</sup> of the final two year average monthly compensation, or (2) \$200. In addition, 10 percent of such compensation for each unmarried dependent child under eighteen in her care but not in excess of three children.

<sup>a</sup> Assumes the widow has applied for and been appointed to the status of special consultant; if not the amount is 25 percent.

### **Accidental Death Benefit**

Provides, if death is the result of an accident or exposure while in the actual performance of duty, a monthly allowance to the widow during her widowhood of the greater of (1) 50 percent of the final two-year average monthly compensation or (2) \$200. In addition, 10 percent for each unmarried dependent child under 18 in her care but not in excess of three children.

## \$2,000 Lump Sum Death Benefit

Provides a \$2,000 lump sum amount upon the death of an active or retired member.

## **Cost-of-Living Adjustments**

(Ordinance 56444) Retirement allowances to members who retired after March 16, 1973, and prior to December 28, 1983, shall be increased 3.0 percent whenever the Consumer Price Index released by the U.S. Department of Labor shows an increase of at least 3.0 percent for three consecutive months in the preceding twelve-month period. Prior to August 31, 1980, each increase was applied to the base retirement benefit at time of retirement. Commencing August 31, 1980, the cost-of-living adjustment is made to the current retirement benefit.

Ordinance 59018 changed the cost-of-living provision for anyone retiring after December 28, 1983. For those members who retired subsequent to December 28, 1983, the cost-of-living increases for service or ordinary disability retirement are based upon the number of years of service at retirement, and are subject to a maximum of the actual increase in the Consumer Price Index over the most recent 12 months.

For a member with less than 25 years of service at retirement, the cost-of-living is 1.5 percent per year up to age 60 and 5.0 percent per year after age 60 with a 25 percent maximum applied past age 60. For a member with at least 25 years of service but less than 30 years at retirement, the cost-of-living increase is 2.25 percent per year up to age 60 and 5.0 percent per year after age 60 with a 25 percent maximum applied past age 60. For a member with 30 or more years of service at retirement, the cost-of-living increase is 3.0 percent per year up to age 60 and 5.0 percent per year after age 60 with a 25 percent maximum applied past age 60. For a member with 30 or more years of service at retirement, the cost-of-living increase is 3.0 percent per year up to age 60 and 5.0 percent per year after age 60 with a 25 percent maximum applied past age 60. For a member who retires at age 60 or later, the cost-of-living increase is 5.0 percent per year with a 25 percent maximum applied.

For a member who retires with an accidental disability retirement, the cost-of-living increase is 3.0 percent per year up to age 60 and 5.0 percent per year after age 60 with a 25 percent maximum applied past age 60.

#### **Return of Contributions**

Upon service retirement, ordinary disability, accidental disability, or death of an active member, contributions without interest are refunded. Upon withdrawal from service of a member prior to eligibility for a service retirement allowance, the entire amount of the member's contributions with interest accumulated is returned to the member in lieu of any other benefits.